

## SECTION 7. PLAN MAINTENANCE

This section details the formal process that will ensure that the HMP remains an active and relevant document and that the Planning Partnership maintains their eligibility for applicable funding sources. The plan maintenance process includes a schedule for monitoring and evaluating the plan annually and producing an updated plan every five years. In addition, this section describes how public participation will be integrated throughout the plan maintenance and implementation process. It explains how the mitigation strategies outlined in this plan update will be incorporated into existing planning mechanisms and programs, such as comprehensive land use planning processes, capital improvement planning, and building code enforcement and implementation. The plan's format allows sections to be reviewed and updated when new data become available, resulting in a plan that will remain current and relevant.

The plan maintenance matrix shown in Table 7-1 provides a synopsis of responsibilities for plan monitoring, evaluation, and update, which are discussed in further detail in the sections below.

**Lead Responsibility** Task **Approach Timeline Support** Responsibility Monitoring Preparation of status updates October or upon major Jurisdictional points of Jurisdictional and action implementation update to Master Plan or contact identified in implementation lead tracking as part of submission major disaster Section 8 (Planning identified in Section 8 for Annual Progress Report Partnership) and Section (Planning Partnership) 9 (Jurisdictional and Section 9 Annexes) (Jurisdictional Annexes) Integration In order for integration of October each year with **HMP** Coordinator and **HMP** Coordinator mitigation action principles to interim email reminders jurisdictional points of become an organic part of the to address integration in contact identified in ongoing county and municipal county and municipal Section 8 (Planning activities, the County will activities Partnership) and Section incorporate the distribution of 9 (Jurisdictional the safe growth worksheet for Annexes) annual review and update by all participating jurisdictions. Review the status of previous **Evaluation** Finalized progress report Steering Committee; Jurisdictional points of actions as submitted by the completed by January Plan Maintenance contacts identified in monitoring task lead and 31st of each year element Section 9 support to assess the (Jurisdictional effectiveness of the plan; Annexes) compile and finalize the Annual **Progress Report** 

Every 5 years or upon

major update to Master

Plan or major disaster

Table 7-1. Plan Maintenance Matrix

**HMP** Coordinator

Jurisdictional points of

contacts identified in

Section 9

(Jurisdictional

Annexes)

**Update** 

Reconvene the planning

partners, at a minimum, every 5

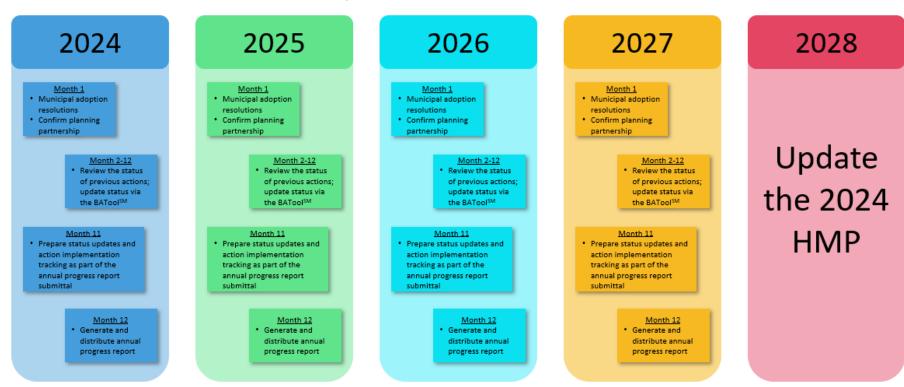
years to guide a comprehensive

update to review and revise the

plan.



Figure 7-1. Plan Maintenance Timeline





## 7.1 MONITORING, EVALUATING, AND UPDATING THE PLAN

The procedures for monitoring, evaluating, and updating the plan are provided below.

The HMP Coordinator is assigned to manage the maintenance and update of the plan during its performance period. The HMP Coordinator will chair the Planning Partnership and be the prime point of contact for questions regarding the plan and its implementation, as well as to coordinate incorporation of additional information into the plan.

The Planning Partnership shall fulfill the monitoring, evaluation, and updating responsibilities identified in this section which is comprised of a representative from each participating jurisdiction. Each jurisdiction is expected to maintain a representative on the Planning Partnership throughout the plan performance period (five years from the date of plan adoption). As of the date of this plan, primary and secondary mitigation planning representatives (points-of-contact) are identified in each jurisdictional annex in Section 9 (Annexes).

Regarding the composition of the Steering Committee, it is recognized that individual commitments change over time, and it shall be the responsibility of each jurisdiction and its representatives to inform the HMP Coordinator of any changes in representation. The HMP Coordinator will strive to keep the Steering Committee makeup as a uniform representation of planning partners and stakeholders within the planning area.

Currently, the Burlington County HMP Coordinator is designated as:

Kristen Carr, Deputy Emergency Management Coordinator Burlington County Office of Emergency Management (609) 738-5139 | krcarr@co.burlington.nj.us

#### 7.1.1 Monitoring

The Planning Partnership will be responsible for monitoring progress on, and evaluating the effectiveness of, the plan, and documenting annual progress. Each year, beginning one year after plan development, the Burlington County and local Planning Partnership representatives will collect and process information from the departments, agencies, and organizations involved in implementing mitigation projects or activities identified in their jurisdictional annexes (Section 9) of this plan, by contacting the lead agencies responsible for initiating and/or overseeing the mitigation projects.

In the first year of the performance period, this will be accomplished by utilizing an online performance progress reporting system, the BATool<sup>SM</sup> which will enable municipal and county representatives to directly access mitigation initiatives to easily update the status of each project, document successes or obstacles to implementation, add or delete projects to maintain mitigation project implementation. It is anticipated that all participating partners will be prompted by the tool to update progress annually, providing an incentive for participants to refresh their mitigation strategies and to continue implementation of projects. It is expected that this reporting system will support the submittal of an



increased number of project grant fund applications due to the functionality of the system which facilitates the sorting and prioritization of projects.

In addition to progress on the implementation of mitigation actions, including efforts to obtain outside funding; and obstacles or impediments to implementation of actions, the information that Planning Partnership representatives shall be expected to document, as needed and appropriate include:

- Any grant applications filed on behalf of the participating jurisdictions,
- Hazard events and losses occurring in their jurisdiction,
- Additional mitigation actions believed to be appropriate and feasible, and
- Public and stakeholder input.

Plan monitoring for years two through four of the plan performance period will be similarly addressed via the BATool<sup>SM</sup> or manually.

#### 7.1.2 Integration Process of the HMP into Municipal Planning Mechanisms

Hazard mitigation is sustained action taken to reduce or eliminate the long-term risk to human life and property from natural hazards. Integrating hazard mitigation into a community's existing plans, policies, codes, and programs leads to development patterns that do not increase risk from known hazards or leads to redevelopment that reduces risk from known hazards. The Burlington County HMP Planning Partnership was tasked with identifying how hazard mitigation is integrated into existing planning, regulatory, and programmatic mechanisms. Refer to Section 9 (Annexes) for how this is done for each participating municipality. During this process, many municipalities recognized the importance and benefits of incorporating hazard mitigation into future municipal planning and regulatory processes.

The Planning Partnership representatives will incorporate mitigation planning as an integral component of daily government operations. They will work with local government officials to integrate the newly adopted hazard mitigation goals and actions into the general operations of government and partner organizations. Further, the sample adoption resolution (Appendix A) includes a resolution item stating the intent of the local governing body to incorporate mitigation planning as an integral component of government and partner operations. By doing so, the Planning Partnership anticipates that:

- Hazard mitigation planning will be formally recognized as an integral part of overall planning and emergency management efforts.
- The HMP, master plans, emergency management/operations plans and other relevant planning mechanisms will become mutually supportive documents that work in concert to meet the goals and needs of County residents.

During the HMP annual review process, each participating municipality will be asked to document how they are utilizing and incorporating the Burlington County HMP 2024 update into their day-to-day operations and planning and regulatory processes. Additionally, the County will identify additional policies, programs, practices, and procedures that could be modified to accommodate hazard mitigation



actions and include these findings and recommendations in the Annual HMP Progress Report. The following checklist was adapted from FEMA's Local Mitigation Handbook (2013), Appendix A, Worksheet 4.2. This checklist will help a community analyze how hazard mitigation is integrated into local plans, ordinances, regulations, ordinances, and policies. By completing the checklist, it will help the County identify areas that integrate hazard mitigation currently and where to make improvements and reduce vulnerability to future development. In this manner, the integration of mitigation into municipal activities will evolve into an ongoing culture within the County.

Table 7-2. Safe Growth Check List

Planning Mechanisms	Do you Do This?		Notes: How is it being done or how will this be utilized in the
	Yes	No	future?
Operating, Municipal and Capital Improvement Progra	m Budgets		
When constructing upcoming budgets, hazard mitigation actions will be funded as budget allows.  Construction projects will be evaluated to see if they meet the hazard mitigation goals.			
Annually, during adoption process, the municipality will review mitigation actions when allocating funding.			
Do budgets limit expenditures on projects that would encourage development in areas vulnerable to natural hazards?			
Do infrastructure policies limit extension of existing facilities and services that would encourage development in areas vulnerable to natural hazards?			
Do budgets provide funding for hazard mitigation projects identified in the County HMP?			
Human Resource Manual			
Do any job descriptions specifically include identifying and/or implementing mitigation projects/actions or other efforts to reduce natural hazard risk?			
Building and Zoning Ordinances			
Prior to, zoning changes, or development permitting, the municipality will review the hazard mitigation plan and other hazard analyses to ensure consistent and compatible land use.			
Does the zoning ordinance discourage development or redevelopment within natural areas including wetlands, floodways, and floodplains?			
Does it contain natural overlay zones that set conditions			
Does the ordinance require developers to take additional actions to mitigate natural hazard risk?			
Do rezoning procedures recognize natural hazard areas as limits on zoning changes that allow greater intensity or density of use?			
Do the ordinances prohibit development within, of filling of, wetlands, floodways, and floodplains?			
Subdivision Regulations			
Do the subdivision regulations restrict the subdivision of land within or adjacent to natural hazard areas?			



Planning Mechanisms	Do you Do		Notes:
	This?		How is it being done or how will this be utilized in the
	Yes	No	future?
Do the subdivision regulations restrict the subdivision			
of land within or adjacent to natural hazard areas?			
Do the regulations provide for conservation			
subdivisions or cluster subdivisions to conserve			
environmental resources?			
Do the regulations allow density transfers where			
hazard areas exist?  Master Plan			
Are the goals and policies of the plan related to those			
of the County HMP?			
Does the future land use map clearly identify natural			
hazard areas?			
Do the land use policies discourage development or			
redevelopment with natural hazard areas?			
Does the plan provide adequate space for expected			
future growth in areas located outside natural hazard			
areas?			
Land Use			
Does the future land use map clearly identify natural			
hazard areas?			
Do the land use policies discourage development or			
redevelopment with natural hazard areas?			
Does the plan provide adequate space for expected			
future growth in areas located outside natural hazard			
areas?			
Transportation Plan  Does the transportation plan limit access to hazard			
areas?			
Is transportation policy used to guide growth to safe			
locations?			
Are transportation systems designed to function under			
disaster conditions (e.g., evacuation)?			
Environmental Management			
Are environmental systems that protect development			
from hazards identified and mapped?			
Do environmental policies maintain and restore			
protective ecosystems?			
Do environmental policies provide incentives to			
development that is located outside protective			
ecosystems?			
Grant Applications			
Data and maps will be used as supporting documentation in grant applications.			
Municipal Ordinances			
When updating municipal ordinances, hazard			
mitigation will be a priority			
Economic Development			<u></u>
Local economic development group will consider			
information regarding identified hazard areas when			
assisting new businesses in finding a location.			
Public Education and Outreach			
Does the municipality have any public outreach			
mechanisms / programs in place to inform citizens on			

**Section 7 | Plan Maintenance** PAGE | 7-6





Planning Mechanisms	Do you Do This?		Notes: How is it being done or how will this be utilized in the
	Yes	No	future?
natural hazards, risk, and ways to protect themselves during such events?			

#### 7.1.3 Evaluating

The evaluation of the mitigation plan is an assessment of whether the planning process and actions have been effective, if the HMP goals are being achieved, and whether changes are needed. The HMP will be evaluated on an annual basis to determine the effectiveness of the programs, and to reflect changes that could affect mitigation priorities or available funding.

The status of the HMP will be discussed and documented at an annual plan review meeting of the Planning Partnership, to be held either in person or via teleconference approximately one year from the date of local adoption of this update, and successively thereafter. At least two weeks before the annual plan review meeting, the Burlington County HMP Coordinator will advise Planning Partnership members of the meeting date, agenda, and expectations of the members.

The Burlington County HMP Coordinator will be responsible for calling and coordinating the annual plan review meeting and soliciting input regarding progress toward meeting plan goals and objectives. These evaluations will assess whether:

- Goals and objectives address current and expected conditions.
- The nature or magnitude of the risks has changed.
- Current resources are appropriate for implementing the HMP and if different or additional resources are now available.
- Actions were cost effective.
- Schedules and budgets are feasible.
- Implementation problems, such as technical, political, legal or coordination issues with other agencies are presents.
- Outcomes have occurred as expected.
- Changes in County resources impacted plan implementation (e.g., funding, personnel, and equipment)
- New agencies/departments/staff should be included, including other local governments as defined under 44 CFR 201.6.

Specifically, the Planning Partnership will review the mitigation goals, objectives, and activities using performance-based indicators, including:

- New agencies/departments
- Project completion
- Under/over spending
- Achievement of the goals and objectives



- Resource allocation
- Timeframes
- Budgets
- Lead/support agency commitment
- Resources
- Feasibility

Finally, the Planning Partnership will evaluate how other programs and policies have conflicted or augmented planned or implemented measures, and shall identify policies, programs, practices, and procedures that could be modified to accommodate hazard mitigation actions ("Implementation of Mitigation Plan through Existing Programs" subsection later in this section discusses this process). Other programs and policies can include those that address:

- Economic development
- Environmental preservation
- Historic preservation
- Redevelopment
- Health and/or safety
- Recreation
- Land use/zoning
- Public education and outreach
- Transportation

The Planning Partnership should refer to the evaluation forms, Worksheets #2 and #4 in the FEMA 386-4 guidance document, to assist in the evaluation process (see Appendix F – Plan Maintenance). Further, the Planning Partnership should refer to any process and plan review deliverables developed by the County as a part of the plan review processes established for prior or existing local HMPs within the County.

The Burlington County HMP Coordinator shall be responsible for preparing an Annual HMP Progress Report for each year of the performance period, based on the information provided by the local Planning Partnership members, information presented at the annual Planning Partnership meeting, and other information as appropriate and relevant. These annual reports will provide data for the five-year update of this HMP and will assist in pinpointing any implementation challenges. By monitoring the implementation of the HMP on an annual basis, the Planning Partnership will be able to assess which projects are completed, which are no longer feasible, and what projects should require additional funding.

The Annual HMP Progress Report shall be posted on the Burlington County HMP's website to keep the public appraised of the plan's implementation (located at <a href="https://co.burlington.nj.us/462/All-Hazards-Mitigation-Plan">https://co.burlington.nj.us/462/All-Hazards-Mitigation-Plan</a>). Additionally, the website provides details on the HMP update planning process. Communities in the CRS program can use this report to meet annual CRS recertification requirements. To



meet this recertification timeline, the Planning Partnership will strive to complete the review process and prepare an Annual HMP Progress Report by January 31<sup>st</sup> of each year.

The HMP will also be evaluated and revised following any major disasters, to determine if the recommended actions remain relevant and appropriate. The risk assessment will also be revisited to see if any changes are necessary based on the pattern of disaster damages or if data listed in the Section 4.3 (Hazard Profiles) of this plan has been collected to facilitate the risk assessment. This is an opportunity to increase the community's disaster resistance and build a better and stronger community.

#### 7.1.4 Updating

To facilitate the update process, the Burlington County HMP Coordinator, with support of the Planning Partnership, shall use the second annual meeting to develop and commence the implementation of a detailed plan update program. The Burlington County HMP Coordinator shall invite representatives from New Jersey Office of Emergency Management to this meeting to provide guidance on plan update procedures. This program shall, at a minimum, establish who shall be responsible for managing and completing the plan update effort, what needs to be included in the updated plan, and a detailed timeline with milestones to assure that the update is completed according to regulatory requirements.

At this meeting, the Planning Partnership shall determine what resources will be needed to complete the update. The Burlington County HMP Coordinator shall be responsible for assuring that needed resources are secured.

Following each five-year update of the mitigation plan, the updated plan will be distributed for public comment. After all comments are addressed, the HMP will be revised and submitted to the New Jersey Office of Emergency Management and FEMA for review and approval.

## **7.1.5 Grant Monitoring and Coordination**

Burlington County recognizes the importance of having an annual coordination period that helps each planning partner become aware of upcoming mitigation grant opportunities and identifies multi-jurisdiction projects to pursue. Grant monitoring will be the responsibility of each municipal partner as part of their annual progress reporting. The Burlington County HMP Coordinator will keep the planning partners apprised of FEMA Hazard Mitigation Assistance grant openings and assist in developing letters of intent for grant opportunities when practicable.

Burlington County intends to be a resource to the Planning Partnership in the support of project grant writing and development. The degree of this support will depend on the level of assistance requested by the Planning Partnership during open windows for grant applications. As part of grant monitoring and coordination, Burlington County intends to provide the following:

- Notification to planning partners about impending grant opportunities.
- A current list of eligible, jurisdiction-specific projects for funding pursuit consideration.



 Notification about mitigation priorities for the fiscal year to assist the planning partners in the selection of appropriate projects.

Grant monitoring and coordination will be integrated into the annual progress report or as needed based on the availability of non-HMA or post-disaster funding opportunities.

# 7.2 IMPLEMENTATION OF MITIGATION PLAN THROUGH EXISTING PROGRAMS

Effective mitigation is achieved when hazard awareness and risk management approaches and strategies become an integral part of public activities and decision-making. Within the County there are many existing plans and programs that support hazard risk management, and thus it is critical that this HMP integrate and coordinate with, and complement, those existing plans and programs.

Section 5 (Capability Assessment) provides a summary and description of the existing plans, programs, and regulatory mechanisms at all levels of government (federal, state, county, and local) that support hazard mitigation within the County. Within each jurisdictional annex in Section 9 (Annexes), the County and each participating jurisdiction identified how each capability reduces risk and how they are integrating hazard risk management into their existing planning, regulatory, and operational/administrative framework. If they are currently not showing this, they indicate how they intend to promote this integration.

It is the intention of Planning Partnership representatives to continue to incorporate mitigation planning as an integral component of daily government operations. The Planning Partnership representatives will work with local government officials to integrate the newly adopted hazard mitigation goals and actions into the general operations of government and partner organizations. Further, the sample adoption resolution (Appendix A [Adoption Resolutions]) includes a resolution item stating the intent of the local governing body to incorporate mitigation planning as an integral component of government and partner operations. By doing so, the Steering Committee anticipates that:

- Hazard mitigation planning will be formally recognized as an integral part of overall emergency management efforts.
- The HMP, master plans, emergency management/operations plans, and other relevant planning mechanisms will become mutually supportive documents that work in concert to meet the goals and needs of county residents.

Other planning processes and programs to be coordinated with the recommendations of the hazard mitigation plan include the following:

- Continuity of government/operations plans
- Training and exercise of emergency response plans
- Debris management plans
- Recovery plans



- Capital improvement programs
- Municipal codes
- Community design guidelines
- Water-efficient landscape design guidelines
- Stormwater management programs
- Water system vulnerability assessments
- Community Wildfire Protection Plans
- Flood Hazard Management Plans
- Resiliency plans
- Community Development Block Grant-Disaster Recovery action plans
- Public information/education plans

Some action items do not need to be implemented through regulation. Instead, these items can be implemented through the creation of new educational programs, continued interagency coordination, or improved public participation.

During the annual plan evaluation process, the Planning Partnership representatives will identify additional policies, programs, practices, and procedures that could be modified to accommodate hazard mitigation actions and include these findings and recommendations in the Annual HMP Progress Report.

## 7.3 CONTINUED PUBLIC INVOLVEMENT

Burlington County and participating jurisdictions are committed to the continued involvement of the public in the hazard mitigation process. This HMP update will be posted on the Burlington County Division of Emergency Management webpage (<a href="https://co.burlington.nj.us/462/All-Hazards-Mitigation-Plan">https://co.burlington.nj.us/462/All-Hazards-Mitigation-Plan</a>).

In addition, public outreach and dissemination of the HMP will include:

- Links to the plan on municipal websites of each jurisdiction with capability
- Continued utilization of existing social media outlets (Facebook, Twitter) to inform the public of natural hazard events, such as floods and severe storms and education of the public via the jurisdictional websites on how these applications can be used in an emergency situation
- Development of annual articles or workshops on hazards to educate the public and keep them aware of the dangers of specific hazard events

The Steering Committee representatives and the Burlington County HMP Coordinator will be responsible for receiving, tracking, and filing public comments regarding this HMP. The public will have an opportunity to comment on the plan via the hazard mitigation website at any time. The HMP Coordinator will maintain this website, posting new information and maintaining an active link to collect public comments.

The public can also provide input at the annual review meeting for the HMP and during the next five-year plan update. The Burlington County HMP Coordinator is responsible for coordinating the plan evaluation





portion of the meeting, soliciting feedback, collecting, and reviewing the comments, and ensuring their incorporation in the five-year plan update as appropriate. Additional meetings might also be held as deemed necessary by the planning group. The purpose of these meeting would be to provide the public an opportunity to express concerns, opinions, and ideas about the mitigation plan.

The Steering Committee representatives shall be responsible to assure that:

- Public comment and input on the plan, and hazard mitigation in general, are recorded and addressed, as appropriate.
- Copies of the latest approved plan (or draft in the case that the five-year update effort is underway) are available for review, along with instructions to facilitate public input and comment on the HMP.
- Appropriate links to the Burlington County Hazard Mitigation Plan webpage are included on municipal websites.
- Public notices are made as appropriate to inform the public of the availability of the plan, particularly during HMP update cycles.

The Burlington County HMP Coordinator shall be responsible to assure that:

Public and stakeholder comment and input on the plan, and hazard mitigation in general, are recorded and addressed, as appropriate.

- Copies of the latest approved plan are available for review at appropriate Burlington County facilities along with instructions to facilitate public input and comment on the plan
- Public notices, including media releases, are made as appropriate to inform the public of the availability of the plan, particularly during plan update cycles